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CIAE-00 PM-07 INR-10 L-03 NSAE-00 PA-04 RSC-01 PRS-01

SP-03 TRSE-00 SAJ-01 FAA-00 SSO-00 NSCE-00 INRE-00

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O R 291420Z APR 74 FM SECSTATE WASHDC TO ALL NATO CAPITALS IMMEDIATE INFO USMISSION EC BRUSSELS USMISSION OECD PARIS USMISSION GENEVA

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EO 11652: N/A

TAGS: NATO, SENV, ENRG

SUBJECT: CCMS: PROPOSED ENERGY CONSERVATION PILOT STUDY

REF: BONN 06670

1. WE ARE CONCERNED BY GERMAN ATTITUDE EXPRESSED REFTEL AS IT DOES NOT REPEAT NOT REFLECT FACTS OF SITUATION. SUMMARIZING DISCUSSION LIMITED OFFICIAL USE

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SET OUT REFTEL, GERMAN ARGUMENT SEEMS TO COME DOWN TO TWO

PROPOSITIONS:

- A. US IS ATTEMPTING TO "RUSH THROUGH" PROPOSED ENERGY CONSERVATION PILOT STUDY: AND
- B. US HAS NOT GIVEN ADEQUATE ATTENTION TO PROGRAMS OF OTHER INTERNATIONAL AGENCIES.
- 2. THERE FOLLOWS ARGUMENTATION WHICH SHOULD BE USED WITH RESPECT TO EACH OF THESE POINTS.
- A. US IS ATTEMPTING TO "RUSH THROUGH" ENERGY CONSERVATION PILOT STUDY:
- (1) WHILE THE US INITIATIVE IN CCMS TO UNDERTAKE PILOT STUDIES IN ENERGY AREA LAUNCHED BY USREP TRAIN AT APRIL 10-11, 1973, PLENARY IN OTTAWA FOCUSSED PRINCIPALLY ON SOLAR AND GEOTHERMAL PROPOSALS, MENTION WAS ALSO MADE AT THAT TIME OF ENERGY CONSERVATION. THIS WAS OVER ONE YEAR AGO.
- (2) FOLLOWING ON FROM TRAIN SPEECH, US MULTI-AGENCY TEAM WAS DISPATCHED IN JULY 1973 TO VISIT VARIOUS EUROPEAN COUNTRIES IN CONNECTION WITH LAUNCHING THREE NEW PILOT STUDIES -- SOLAR ENERGY, GEOTHERMAL ENERGY AND ENERGY CONSERVATION. WITH RESPECT TO LATTER, US TEAM VISITED FRG, DENMARK, NORWARY, SWEDEN, FRANCE AND UK. IN DISCUSSING POSSIBLE ENERGY CONSERVATION PILOT STUDY WITH FRG OFFICIALS AT THAT TIME, US TEAM SPECIFICALLY MENTIONED THAT CCMS PROJECT WOULD ATTEMPT TO DEVELOP DEMONSTRATIONS OF APPLIED TECHNOLOGY IN ENERGY CONSERVATION FIELD. DR. WERNER MENDEN OF MINISTRY OF RESEARCH AND TECHNOLOGY INDICATED SPECIFIC INTEREST IN COOPERATION IN CCMS (SEE PARA 13 BONN 10371).
- (3) AT OCTOBER 23-24, 1973, PLENARY, US CCMS REP TRAIN STATED THAT PROPOSAL REGARDING ENERGY CONSERVATION PILOT STUDY WOULD BE SUBMITTED TO APRIL 1974 PLENARY.
- (4) ON FEBRUARY 17, 1974, DETAILED PROPOSALS WERE TRANSMITTED TO CAPITALS CALLING FOR EXPERT MEETINGS ON ENERGY CONSERVATION IN BUILDINGS AND INDUSTRY, MARCH 26-27 IN ROTTERDAM AND APRIL 1-2 AT NATO HEADQUARTERS, RESPECTIVELY. IT WAS NOTED IN THAT COMMUNICATION LIMITED OFFICIAL USE

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- (STATE 032489) THAT IT WAS US INTENTION IF AGREEMENT WAS ACHIEVED TO SUBMIT PROPOSAL FOR PILOT STUDY TO APRIL PLENARY FOR APPROVAL.
- (5) INITIAL GERMAN REACTIONS TO FEBRUARY PROPOSALS WERE FAVORABLE, ALTHOUGH SOME CONCERN WAS EXPRESSED OVER DEFINITION OF ROLES OF OTHER INTERNATIONAL ORGANIZATIONS.
- (6) AT MARCH-APRIL MEETINGS, GENERAL EXPERT AGREEMENT WAS

ACHIEVED ON CHAIRMAN'S REPORTS, ALTHOUGH IT IS TO BE NOTED FRG WAS NOT REPEAT NOT REPRESENTED AT EXPERT LEVEL AT EITHER MEETING EXCEPT WITH RESPECT TO CEMENT INDUSTRY. NEVERTHELESS, AT SPECIFIC REQUEST OF GERMAN REP TO NATO MEETING ON ENERGY CONSERVATION IN INDUSTRY, PARA 16 OF THAT REPORT WAS WORDED SO AS TO SHOW THAT WORK OF OTHER BODIES, IN PARTICULAR THE OECD, WOULD BE TAKEN INTO ACCOUNT, AND THAT IN US OPINION "THE PROPOSED CCMS PROGRAM DOES NOT NOW, NOR WILL IT IN THE FUTURE, CONFLICT WITH ANY OTHER INTERNATIONAL ENERGY CONSERVATION ACTIVITY: ON THE CONTRARY IT WILL BE SUPPORTIVE OF SUCH ACTIVITIES." THIS LANGUAGE WAS REPEATED IN THE OVERALL CHAIRMAN'S REPORT. THESE REPORTS WERE TRANSMITTED TO CAPITALS IMMEDIATELY AFTER THE MEETINGS. FURTHER, AT NATO MEETING, US REP OUTLINED IN GREAT DETAIL RELATIONSHIPS BETWEEN CCMS PROPOSED ACTIVITY AND OTHER POTENTIAL ENERGY CONSERVATION INTERNATIONAL ACTIVITIES. GERMAN REP WAS PRESENT FOR THIS PRESENTATION, WHICH ATTENDEES AT MEETING SEEMED TO ACCEPT.

- (7) IN US OPINION, ABOVE HISTORY MAKES IT DIFFICULT TO UNDERSTAND HOW FRG CAN SAY US HAS ATTEMPTED TO "RUSH THROUGH" INTERNATIONAL COOPERATIVE ACTIVITY IN CCMS ON ENERGY CONSERVATION. FIRST INDICATION THAT FRG WOULD ATTEMPT TO BLOCK CCMS PROJECT IN THIS AREA WAS PROVIDED IN REFTEL. RECEIVED ONE WEEK PRIOR TO PLENARY.
- B. US HAS NOT GIVEN ADEQUATE ATTENTION TO PROGRAMS OF OTHER INTERNATIONAL AGENCIES:
- (1) US IS NOT REPEAT NOT AWARE OF ANY ACTIVITIES OF OTHER INTERNATIONAL ORGANIZATIONS WHICH CONFLICT WITH PROPOSED CCMS PILOT STUDY.
- (2) ECE POSSIBLE PROGRAM IN ENERGY CONSERVATION IN BUILDINGS RESULTS FROM RECENT ECE SECRETARIAT INCLUSION OF SUBJECT ON AGENDA OF MARCH 25 MEETING AND WILL NOT REPEAT NOT RESULT IN SHORT LIMITED OFFICIAL USE

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TERM EVALUATION AND DEMONSTRATION OF ENERGY CONSERVATIVE TECHNIQUES IN BUILDINGS.

- (3) IN ACCORDANCE WITH JANUARY 25 OECD REPORT, OECD ENVIRONMENT COMMITTEE DECIDED TO DROP "ENERGY CONSERVATION IN CITIES" PROJECT DUE TO LOW PRIORITY GIVEN SUBJECT.
- (4) OECD ENERGY COMMITTEE HAS PRODUCED VARIOUS GENERAL SECTORAL REPORTS ON ENERGY CONSUMPTION AND AN INTERIM REPORT ON GENERAL ECONOMIC DATA REGARDING SPACE HEATING IN CERTAIN OECD MEMBER COUNTRIES. OECD HAS NO REPEAT NO PLANS AT PRESENT, AS FAR AS US IS AWARE, TO EVALUATE AND DEMONSTRATE SPECIFIC TECHNOLOGIES.
- (5) FOLLOWING WASHINGTON ENERGY CONFERENCE, AD HOC GROUP ON ENERGY CONSERVATION WAS ESTABLISHED UNDER OECD OIL COMMITTEE AND

HIGH LEVEL GROUP. IN US VIEW, THAT GROUP SHOULD DEVELOP ONGOING MECHANISM FOR POLICY REVIEW, INFORMATION COLLECTION AND DISSEMINATION AND DEVELOPMENT SPECIFICALLY OF EFFECTIVE EMERGENCY MEASURES. SUCH A MECHANISM SHOULD ENCOURAGE A VARIETY OF COOPERATIVE TECHNICAL EFFORTS, BUT SHOULD NOT REPEAT NOT ITSELF ATTEMPT TO UNDERTAKE SAY A SPECIFIC PROJECT INVOLVING THE CEMENT INDUSTRY WHICH WOULD EVALUATE SPECIFIC TECHNOLOGIES.

(6) IN US VIEW, PRINCIPAL GROUPS INVOLVED IN TECHNICAL EXCHANGE AREA VIS A VIS ENERGY CONSERVATION SHOULD BE CCMS AND AD HOC R&D GROUP. CCMS WOULD CATALYZE RAPID ACTION PROJECTS INVOLVING APPLIED TECHNOLOGY, INCLUDING QUESTIONS OF TECHNOLOGY TRANSFER; AND THE AD HOC R&D GROUP WOULD UNDERTAKE LONGER RANGE R&D VIS A VIS NEW TECHNOLOGY. EVEN IF CERTAIN TECHNICAL PROJECTS ARE UNDERTAKEN AT A LATER DATE IN OECD OR OTHER ORGANIZATIONS, US CONSIDERS THESE CAN BE COORDINATED WITH CCMS AND AD HOC R&D GROUP ACTIVITIES AS APPROPRIATE. THERE IS NO REPEAT NO REASON TO HOLD UP LONG PLANNED CCMS PROJECT.

(7) PRINCIPAL POINTS MADE IN SUB-PARAS (5) AND (6) ABOVE WERE SET OUT BY USDEL T NATO APRIL 1-2 MEETING AT WHICH GERMAN REP (FRG NATO DEL) WAS PRESENT.

(8) US DOES NOT REPEAT NOT WISH TO CAUSE UNNECESSARY DUPLICATION, BUT WE DO WISH TO USE EXISTING FORA IN WAYS LIMITED OFFICIAL USE

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WHERE THEY CAN BE MOST EFFECTIVE. THERE IS A NEED TO BEGIN INTERNATIONAL WORK ON APPLIED TECHNOLOGY FOR ENERGY CONSERVATION NOW. IN US VIEW, CCMS OFFERS MOST EFFECTIVE POTENTIAL FORUM FOR THIS PURPOSE.

3. FOR BONN: REQUEST EMBASSY IMMEDIATELY APPROACH FRG AT APPROPRIATELY HIGH LEVEL TO MAKE ABOVE POINTS. IN US VIEW, PROPOSAL FOR ENERGY CONSERVATION PILOT STUDY HAS RECEIVED MUCH INTERNATIONAL CONSIDERATION AND WAS NOT REPEAT NOT SPRUNG ON ALLIES AT LAST MINUTE. FURTHER. IT IS IN NO WAY DUPLICATIVE OF OTHER INTERNATIONAL ACTIVITIES IN WHICH US PARTICIPATES. WHILE FRG HAS MENTIONED POSSIBLE DUPLICATION AND SUGGESTED FEW RELEVANT GERMAN EXPERTS ARE DOING SAME THING ELSEWHERE, NO SPECIFICS HAVE BEEN MENTIONED; AND AT ROTTERDAM/NATO "EXPERTS" MEETINGS NONE OF MANY EXPERTS PRESENT CONSIDERED THERE WAS ANY DUPLICATION. IN US VIEW, WE HAVE MUCH TO LEARN FROM EUROPE ON APPLICATION OF ENERGY CONSERVATION TECHNOLOGIES AND OPERATING PRACTICES AND IT IS IN EUROPE'S INTEREST THAT WE DO SO IN LIGHT OF LIMITED ENERGY SUPPLIES WORLD-WIDE. ON OTHER HAND, ONCE US R&D EFFORT BEGINS TO MAKE PROGRESS, EUROPE WILL NO DOUBT

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 $\label{eq:wish_information} \textbf{WISH} \ \textbf{INFORMATION} \ \textbf{ON} \ \textbf{RESULTS}.$

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